

Message Text

PAGE 01 STATE 182218

61

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FM SECSTATE WASHDC

TO AMEMBASSY OTTAWA

INFO USMISSION USUN NY

AMCONSUL CALGARY

AMCONSUL HALIFAX

AMCONSUL MONTREAL

AMCONSUL QUEBEC

USMISSION EC BRUSSELS

AMCONSUL ST JOHNS

AMCONSUL TORONTO

AMCONSUL VANCOUVER

AMCONSUL WINNIPEG

USMISSION NATO

USMISSION OECD PARIS

C O N F I D E N T I A L STATE 182218

E.O. 11652: GDS

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PAGE 02 STATE 182218

SUBJECT: POLICY OBJECTIVES FOR CANADA 1975

1. AS A RESULT OF INTERAGENCY DISCUSSION AND REVIEW,
FOLLOWING SHORT-TERM POLICY OBJECTIVES HAVE BEEN DEVELOPED

AND APPROVED FOR US-CANADIAN RELATIONS. THIS TEXT DREW ON
HELPFUL AND PERceptive ANNUAL POLICY ASSESSMENT PROVIDED

BY OTTAWA'S 1333 AND A-336. FOLLOWING TEXT SHOULD BE CON-
SIDERED AS CURRENT POLICY GUIDANCE SUPPLANTING EXISTING
PARA AS FORESEEN BY STATE 32826.

2. WE PLAN TO DISCUSS SUBSEQUENTLY WITH EMBASSY HOW THIS
STATEMENT OF POLICY OBJECTIVES SHOULD FIT IN WITH FUTURE
ANNUAL ASSESSMENT SUBMISSIONS AS WELL AS QUESTION OF MOST
APPROPRIATE TIMING OF ANNUAL POLICY REVIEW PROCEDURES FOR
FUTURE YEARS.

3. BEGIN TEXT:

POLICY OBJECTIVES FOR CANADA, 1975.

BASIC NEAR TERM GOAL.

TO SEE THAT CANADIAN ACTIONS WHICH AFFECT US INTERESTS ARE

AS COMPATIBLE WITH AND SUPPORTIVE OF US OBJECTIVES AS
POSSIBLE.

STRATEGY AND TACTICS.

1) PROMOTE OVERALL CLIMATE OF MUTUAL COOPERATION AND CON-
SULTATION.

(A) DEMONSTRATE US RESPECT AND CLOSE CONCERN FOR CANADA:
HIGH-LEVEL VISITS, AVOID RECRIMINATIONS.

(B) RECIPROCITY: INFORM
ND CONSULT ON US INITIATIVES; BE
FIRM AND FRANK (NO PATERNALISM) BUT COURTEOUS IN PURSUING
US INTERESTS.
CONFIDENTIAL

PAGE 03 STATE 182218

(C) ENCOURAGE PROGRAMS AIMED AT REDUCING CANADIAN "THREAT
SYNDROME" (E.G. VIP EXCHANGE VISITS).

2) IDENTIFY SPECIFIC PROBLEM AREAS, PINPOINT US CONCERNs
AND DEVELOP ACTION PLANS.

(A) ADVERSE CANADIAN ACTIONS: DEVOTE MORE ATTENTION AND
REPORTING TO PROBLEM AREAS, ACTUAL AND POTENTIAL, INTERNAL
CANADIAN DYNAMICS AFFECTING THEM, AND OPTIONS FOR US
ACTION.

(B) US ACTIONS LIKELY TO MIFF CANADIANS: BE ALERT TO US
INITIATIVES WITH CANADIAN FALL-OUT AND SEEK WAYS TO EX-
PLAIN OR ACCOMMODATE US ACTIONS TO CANADIAN CONCERNs.

3) IDENTIFY AREAS OF CANADIAN ACTIVITY WE WISH TO SUPPORT AND ENCOURAGE AND DEVELOP ACTION PLANS.

4) CONSULTATIONS: SEEK TO MAXIMIZE CANADIAN UNDERSTANDING AND CONSIDERATION OF US VIEWS ON EACH ISSUE OF CONCERN.

(A) AT EARLY STAGES OF CANADIAN PLANNING, INSERT US VIEWS AS APPROPRIATE (E.G. INFORMALLY, AT WORKING LEVELS).

(B) SEEK MORE FORMAL CONSULTATIONS ON AD HOC BASIS AT APPROPRIATE TIME AND LEVEL TO EXCHANGE VIEWS.

(C) IMPROVE AND BROADEN USE OF EXISTING BILATERAL MECHANISMS SUCH AS IJC AND PJBD.

(D) EXPLORE WITHIN USG AND, IF AGREED, URGE CANADIANS TO JOIN IN MORE FORMAL AND REGULAR PROCESSES OR MECHANISMS

FOR EXCHANGE OF VIEWS IN AREAS OF CRITICAL MUTUAL INTEREST (E.G. ENERGY, ENVIRONMENT, ECONOMIC ISSUES, CULTURAL FIELD).

5) COORDINATION: IMPROVE INTERNAL COORDINATION AND INFORMATION EXCHANGE WITHIN USG.

CONFIDENTIAL

PAGE 04 STATE 182218

OBJECTIVES.

THE FOLLOWING AREAS OF CONCERN BY MAJOR HEADING (E.G. ENERGY) APPEAR IN GENERAL ORDER OF IMMEDIATE SIGNIFICANCE. WITHIN EACH AREA, AN ATTEMPT HAS BEEN MADE TO LIST SPECIFIC OBJECTIVES IN PRIORITY ORDER.

(1) ENERGY.

-- MAINTAIN ACCESS TO CANADIAN OIL AND GAS SUPPLIES.

-- SEEK TO MODERATE ANY FURTHER INCREASES IN CANADIAN OIL AND GAS PRICES.

-- NEGOTIATE SATISFACTORY PIPELINE AGREEMENT WHICH WOULD ENSURE DEPENDABLE "IN BOND TRANSIT" OF HYDROCARBON THROUGHPUT.

-- MAINTAIN CANADIAN COOPERATION IN INTERNATIONAL ENERGY EFFORTS, ESPECIALLY IN IEA.

(2) ECONOMIC.

-- CONTINUE EFFORTS TO DETER CANADIAN ACTIONS WHICH INTER-

FERE WITH MARKET DETERMINATION OF TRADE AND INVESTMENT.

-- ENSURE THAT ANY CANADIAN ACTION IN FIELD OF AGRI-CULTURAL TRADE BE CONSISTENT WITH GATT OBLIGATIONS.

-- PREVENT DISCRIMINATION AGAINST THE US IN IMPLEMENTATION OF FOREIGN INVESTMENT REVIEW ACT, INCLUDING INFORMAL PRESSURES EXERTED ON POTENTIAL INVESTORS TO ALTER THEIR PROPOSALS TO CONFORM TO GOC OBJECTIVES, AND PROVINCIAL REGULATION OF FOREIGN INVESTMENT AND LAND OWNERSHIP.

-- SEEK TO DEAL CONSTRUCTIVELY WITH CANADA ON AUTO TRADE PROBLEMS.

-- ACT TO COUNTER ADVERSE EFFECTS ON US TRADE CAUSED BY GOC OR PROVINCIAL INTERVENTION IN CANADIAN ECONOMY, INCLUDING SUBSIDIZATION.

CONFIDENTIAL

PAGE 05 STATE 182218

-- MINIMIZE IMPACT OF TRADING WITH ENEMY ACT AND FOREIGN ASSETS CONTROL ACT BY SYMPATHETIC CONSIDERATION OF INDIVIDUAL CASES AS THEY ARISE.

-- STRIVE FOR COOPERATION IN TRANSBORDER ECONOMIC ACTIVITY SUCH AS ST. LAWRENCE SEAWAY; GREAT LAKES PILOTAGE; ROAD, RAIL AND AIR TRANSPORTATION; AND TELECOMMUNICATIONS.

-- ENSURE THAT CANADIAN "CONTRACTUAL LINK" WITH EC DOES NOT ADVERSELY AFFECT US INTERESTS.

-- SEEK GOC SUPPORT FOR US POSITIONS IN INTERNATIONAL BODIES SUCH AS OECD, IMF, GATT, AND OTHERS.

(3) POLITICAL.

-- CONTINUE TO SUPPORT CANADIAN NATIONAL UNITY AND SEARCH FOR INDEPENDENT INTERNATIONAL STATUS AND AVOID DESTABILIZING ACTIONS. STAY CLEAR OF SESTERING FEEERAL/PROVINCIAL RELATIONS AND ALSO QUEBEC'S INTERNAL PROBLEMS.

-- ENCOURAGE AND RESPOND POSITIVELY TO CANADIAN REQUESTS FOR CONSULTATIONS IN BOTH BILATERAL AND MULTILATERAL POLITICAL MATTERS.

-- SEEK TO FOSTER CLOSE PERSONAL RELATIONSHIP BETWEEN PRESIDENT FORD AND PRIME MINISTER TRUDEAU.

-- TAKE ADVANTAGE OF CANADIAN INTEREST IN HUMANITARIAN ISSUES AND SEEK MORE CANADIAN INVOLVEMENT IN SUCH ISSUES AS FOOD PROBLEMS, REFUGEE MATTERS, AND PEACEKEEPING ISSUES.

-- MAINTAIN CLOSE WATCH ON CANADIAN DIVERSIFICATION EFFORTS
TO ENSURE THAT US INTERESTS ARE NOT DISCRIMINATED AGAINST.

-- SEEK CANADIAN UNDERSTANDING AND SUPPORT IN INTER-
NATIONAL FORA SUCH AS UN AND NATO FOR US POLICIES AND
INITIATIVES.

CONFIDENTIAL

PAGE 06 STATE 182218

(4) DEFENSE.

-- SEEK MAINTENANCE AND IMPROVEMENT OF CANADIAN DEFENSE
EFFORT IN NATO AND NORTH AMERICA.

-- SEEK TO ENSURE THAT ANY CHANGES IN CANADIAN FORCES
COMMITTED TO MUTUAL SECURITY OBLIGATIONS BE SUBJECT TO
GENUINE CONSULTATIONS IN NATO AND WITH THE US BILATERALLY
AS APPROPRIATE.

MAINTAIN CLOSE INTIMACY OF US AND CANADIAN MILITARY
ESTABLISHMENTS BY, INTER ALIA, STRENGTHENING EXISTING
MILITARY STANDING BODIES, IMPROVING PERSONNEL EXCHANGE
PROGRAMS AND JOINT EXERCISE ARRANGEMENTS.

-- SEEK MORE RATIONAL USE OF DEFENSE RESOURCES AND
STANDARDIZATION THROUGH DEFENSE DEVELOPMENT AND PRO-
DUCTION SHARING ARRANGEMENTS, INCLUDING BALANCE OF TRADE.

-- ENCOURAGE CANADIAN PURCHASE OF LONG-RANGE PATROL AIR-
CRAFT AND REPLACEMENT OF TACTICAL AIRCRAFT--FROM US.

(5) BOUNDARY AND ENVIRONMENT.

-- SEEK TO ENSURE THAT ALL BILATERAL COMMITMENTS ALONG
THE BORDER (E.G. BOUNDARY WATERS TREATY AND GREAT LAKES
WATER QUALITY AGREEMENT) ARE MET.

-- MONITOR AND INVESTIGATE ALL CANADIAN PLANS AND ACTIONS
WHICH MIGHT HAVE TRANSBoundary IMPACTS ON US INTERESTS
AND, WHEN REQUIRED, FORMALLY BRING THEM TO THE ATTENTION
OF CANADIAN AUTHORITIES.

-- ATTEMPT TO ASSURE THAT GOVERNMENTAL PROJECTS AND
PROGRAMS WITH TRANSBoundary IMPLICATIONS IN BOTH
COUNTRIES ARE COORDINATED AT AN EARLY DATE.

-- RESPOND APPROPRIATELY TO CANADIAN REPRESENTATIONS RE-
GARDING US PLANS OR ACTIONS WHICH COULD IMPACT ON CANADIAN
ENVIRONMENTAL INTERESTS.

CONFIDENTIAL

PAGE 07 STATE 182218

-- SUPPORT PITSTON EFFORTS TO SECURE CANADIAN AGREEMENT TO TRANSIT HEAD HARBOR PASSAGE FOR EASTPORT REFINERY, WHILE SEEKING TO ENSURE THAT DIFFERENCES DO NOT ESCALATE INTO POLITICAL OR LOS PRINCIPLES CONFLICT.

(6) CULTURE AND INFORMATION.

-- SEEK THROUGH EXCHANGES AND COOPERATIVE PROGRAMS WITH UNIVERSITIES AND OTHER CULTURAL ORGANIZATIONS TO CORRECT DISTORTED VIEWS OF US LIFE AND CUSTOMS.

-- SEEK THROUGH PERSONAL CONTACTS AND BY PROVIDING DOCUMENTATION TO MEDIA LEADERS TO EXPLAIN US POLICIES ESPECIALLY IN ECONOMICS AND ENERGY.

-- MONITOR CLOSELY FEDERAL AND PROVINCIAL REGULATIONS IN

THE CULTURAL/ECONOMIC FIELD AND DETERMINE THEIR IMPACT ON US RIGHTS AND INTERESTS.

-- RECOGNIZING SUBJECTIVITY AND SENSITIVITY OF THIS SUBJECT, BE PREPARED TO CAUTION CANADIAN GOVERNMENT, AS APPROPRIATE, THAT LONGSTANDING AMICABLE ATMOSPHERE OF RELATIONSHIP SHOULD NOT BE JEOPARDIZED BY NATIONALISTIC RHETORIC OR ACTION IN CULTURAL FIELD.

(7) LEGAL.

-- SEEK TO EXPEDITE MUTUALLY SATISFACTORY AGREEMENTS ON OUTSTANDING BOUNDARY ISSUES, ESPECIALLY CONTINENTAL SHELF NEGOTIATIONS, AND OUR BORDER DISPUTES.

-- MAINTAIN BILATERAL CONSULTATIONS ON LAW OF THE SEA ISSUES WITH VIEW, WHEN APPROPRIATE, TO DEAL WITH BILATERAL PROBLEMS BETWEEN THE US AND CANADA OUTSIDE OF INTERNATIONAL FORA AND TO COORDINATE APPROACHES ON ISSUES OF COMMON CONCERN (E.G. 200-MILE FISHERIES ZONE AND ARCTIC AREAS).

-- WHERE LEGAL ISSUES (E.G. BOUNDARIES AND FISHERIES) ARE NOT LIKELY TO BE RIPE FOR SETTLEMENT, SEEK TO KEEP THEM CONFIDENTIAL

PAGE 08 STATE 182218

FROM BECOMING CONTENTIOUS.

(8) FISHERIES.

-- CONTINUE TO CONSULT WITH CANADA ON LAW OF THE SEA MATTERS TO OBTAIN A NEW, WIDELY-ACCEPTED INTERNATIONAL

FISHERIES REGIME WHICH ACCOMMODATES THE INTERESTS OF BOTH PARTIES.

-- CONTINUE TO COOPERATE WITH CANADA, UNTIL A NEW INTERNATIONAL FISHERIES REGIME IS ESTABLISHED, IN EXISTING INTERNATIONAL FISHERIES CONSERVATION ARRANGEMENTS TO WHICH THE US AND CANADA ARE PARTIES.

-- REGARDING SPECIAL PROBLEMS OF MUTUAL CONCERN, SUCH AS THE INTERCEPTION OF SALMON AND FISHING WITHIN EACH OTHER'S EXCLUSIVE FISHING ZONE, CONTINUE TO SEEK PRACTICAL ARRANGEMENTS WHICH WILL PROVIDE FOR ADEQUATE CONSERVATION OF FISH STOCKS WHILE SIMULTANEOUSLY AVOIDING UNDUE DISRUPTION IN EXISTING FISHERIES.

(9) SCIENTIFIC COOPERATION.

-- MAINTAIN AND BROADEN, WHEREVER APPROPRIATE, FULLEST POSSIBLE COOPERATION BETWEEN US AND CANADIAN SCIENTISTS

AND SCIENTIFIC COMMUNITIES, INCLUDING JOINT PROJECTS, INFORMATION EXCHANGE, AND PERSONNEL EXCHANGEY.

(10) DRUG ABUSE.

-- CONTINUE VERY CLOSE COOPERATION BETWEEN DRUG ABUSE CONTROL AGENCIES IN THE US AND CANADA IN EVERY APPROPRIATE WAY INCLUDING COOPERATION IN LAW ENFORCEMENT AND R&D, INFORMATION EXCHANGE, PERIODIC VISITS AND CONSULTATION, AND COOPERATION IN INTERNATIONAL BODIES.

(11) USE OF USG RESOURCES IN CANADIAN RELATIONS.

-- SEEK TO MAINTAIN ADEQUATE AMERICAN PRESENCE IN CANADA
CONFIDENTIAL

PAGE 09 STATE 182218

IN VIEW OF INCREASING IMPORTANCE OF US-CANADIAN RELATIONS AND INCREASING SIGNIFICANCE OF PROVINCIAL ATTITUDES IN CANADA.

-- SEEK TO IMPROVE PERSONNEL ASSIGNMENT PRACTICES SO AS TO ENSURE BEST POSSIBLE STAFFING OF CANADIAN POSTS.

-- SUPPORT INCREASES IN STAFF RECOMMENDED BY EMBASSY OTTAWA AND SEEK TO REPROGRAM POSITIONS TO PROVIDE THE PERSONNEL REQUIRED TO SUPPORT POLICY OBJECTIVES.

END TEXT. INGERSOLL

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